# ANNUAL FINANCIAL REPORT

of the

City of Sanger, Texas

For the Year Ended September 30, 2014



# City of Sanger, Texas TABLE OF CONTENTS

# **September 30, 2014**

### **FINANCIAL SECTION**

Independent Auditor's Report	1
Management's Discussion and Analysis	7
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Position	19
Statement of Activities	20
Fund Financial Statements	
Governmental Funds:	
Balance Sheet	22
Reconciliation of the Balance Sheet to the Statement of Net Position-	
Governmental Funds	23
Statement of Revenues, Expenditures, and Changes in Fund Balance-	
Governmental Funds	24
Reconciliation of the Statement of Revenues, Expenditures, and	
Changes in Fund Balances of Governmental Funds to the Statement	
of Activities	25
Proprietary Funds:	
Statement of Net Position	26
Statement of Revenues, Expenses, and Changes in Fund Net Position	27
Statement of Cash Flows	28
Notes to Financial Statements	31
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Revenues, Expenditures, and Changes in Fund Balances-	
Budget and Actual - General Fund	59
Schedule of Funding Progress-Texas Municipal Retirement System	61
	01
COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS	
Combining Balance Sheet - Nonmajor Governmental Funds	62
Combining Statement of Revenues, Expenditures, and Changes	
in Fund Balances - Nonmajor Governmental Funds	63
Combining Statement of Revenues, Expenses, and Changes	
in Fund Net Position - Proprietary Funds – by Department	64





#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council City of Sanger, Texas:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Sanger, Texas (the "City") as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

The City's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes

evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules of funding progress presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Sanger, Texas's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

BrooksCardiel, PLLC

Certified Public Accountants

Buosks Condiel, PUC

The Woodlands, Texas

February 26, 2015

# MANAGEMENT'S DISCUSSION AND ANALYSIS

# MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) September 30, 2014

As management of the City of Sanger, Texas (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2014.

#### **Financial Highlights**

- The City's total combined net position is \$26,300,291 at September 30, 2014. Of this, \$7,524,908 (unrestricted net position) may be used to meet the City's ongoing obligations to its citizens and creditors.
- At the close of the current fiscal year, the City's governmental funds reported combined fund balances of \$4,090,197, an increase of \$139,442.
- As of the end of the year, the unassigned fund balance of the general fund was \$1,100,802 or 20% of total general fund expenditures.
- The City had an overall increase in net position of \$1,995,064, which is primarily due to strong general and utility revenues.

#### **Overview of the Financial Statements**

The discussion and analysis provided here are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

#### **Government-Wide Statements**

The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City's assets, liabilities, and deferred inflows/outflows with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. Other non-financial factors, such as the City's property tax base and the condition of the City's infrastructure, need to be considered in order to assess the overall health of the City.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses

### MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued September 30, 2014

are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, public works, and culture and recreation. The business-type activities of the City include water, sewer and electric operations.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also the legally separate Sanger Industrial Development Corporation ("4A fund") and the Sanger Texas Development Corporation ("4B fund"), for which the City is financially accountable. Both corporations, although legally separate, function for all practical purposes as a department of the City and therefore have been included as an integral part of the primary government.

#### **FUND FINANCIAL STATEMENTS**

Funds may be considered as operating companies of the parent corporation, which is the City of Sanger. They are usually segregated for specific activities or objectives. The City of Sanger uses fund accounting to ensure and demonstrate compliance with finance-related legal reporting requirements. The two categories of City funds are governmental and proprietary.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as *on balances of spendable resources* available at the end of the year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Sanger maintains five individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues,

### MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued September 30, 2014

expenditures, and changes in fund balances for the general and capital projects funds which are considered to be major funds.

The City of Sanger adopts an annual appropriated budget for all funds. A budgetary comparison schedule has been provided to demonstrate compliance with general fund budget.

#### **Proprietary Funds**

The City maintains one type of proprietary fund which is considered an enterprise fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water distribution, wastewater collection/treatment, water and wastewater construction operations and electric services. The proprietary fund financial statements provide separate information for the water distribution, wastewater collection/treatment fund, and electric funds. The basic proprietary fund financial statements can be found in the basic financial statements of this report.

#### **Notes to Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes are the last section of the basic financial statements.

#### Other Information

In addition to the basic financial statements, MD&A, and accompanying notes, this report also presents certain Required Supplementary Information (RSI). The RSI that GASB Statement No. 34 requires includes a budgetary comparison schedule for the general fund and schedule of funding progress for Texas Municipal Retirement System. RSI can be found after the basic financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted previously, net position may serve over time as a useful indicator of the City's financial position. For the City of Sanger, assets exceed liabilities by \$26,300,291 as of September 30, 2014, in the primary government.

The largest portion of the City's net position, \$15,816,158, reflects its investments in capital assets (e.g., land, city hall, police station, streets, and drainage systems, as well as the public works facilities), less any debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the assets themselves cannot be used to liquidate these liabilities.

# MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued September 30, 2014

An additional portion of the City's net position, \$2,959,225, represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$7,524,908 is unrestricted and may be used to meet the government's ongoing obligations to its citizens and creditors.

#### **Statement of Net Position:**

The following table reflects the condensed Statement of Net Position:

	2014						2013							
	G	overnmental	Bu	siness-Type			G	overnmental	Βι	ısiness-Type				
		Activities		Activities		Total		Activities		Activities		Total		
Current and														
other assets	\$	4,717,408	\$	11,671,252	\$	16,388,660	\$	4,584,966	\$	11,606,584	\$	16,191,550		
Capital assets, net		15,020,169		12,430,202		27,450,371		14,290,588		12,214,647		26,505,235		
<b>Total Assets</b>		19,737,577		24,101,454		43,839,031		18,875,554		23,821,231		42,696,785		
<b>Deferred Outflows</b>														
of Resources		25,919		58,344		84,263		29,831		67,151		96,982		
Other liabilities		515,587		1,245,675		1,761,262		537,988		1,214,889		1,752,877		
Long-term liabilities		7,406,622		8,455,119		15,861,741		7,671,899		9,063,764		16,735,663		
<b>Total Liabilities</b>		7,922,209		9,700,794		17,623,003		8,209,887		10,278,653		18,488,540		
Net Position:														
Net investment														
in capital assets		7,753,708		8,062,450		15,816,158		7,296,541		7,230,125		14,526,666		
Restricted		2,959,225		-		2,959,225		2,875,890		-		2,875,890		
Unrestricted		1,128,354		6,396,554		7,524,908		523,067		6,379,604		6,902,671		
<b>Total Net Position</b>	\$	11,841,287	\$	14,459,004	\$	26,300,291	\$	10,695,498	\$	13,609,729	\$	24,305,227		

### MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued September 30, 2014

#### **Statement of Activities:**

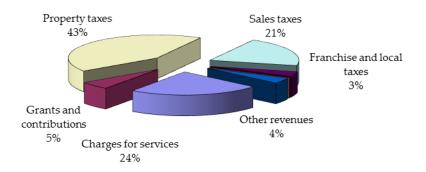
The following table provides a summary of the City's changes in net position:

	For the Yo	e Year Ended September 30, 2014					For the Ye	ar En	ded Septembe	Total				
			asiness-Type Activities	(	Total Primary Government	(	Governmental Activities		siness-Type Activities					
Revenues														
Program revenues:														
Charges for services	\$ 1,572,344	\$	10,565,602	\$	12,137,946	\$	1,564,364	\$	10,553,808	\$	12,118,172			
Grants and contributions	364,763		260,250		625,013		219,727		-		219,727			
General revenues:														
Property taxes	2,816,275		-		2,816,275		2,495,024		-		2,495,024			
Sales taxes	1,361,774		-		1,361,774		1,265,031		-		1,265,031			
Franchise and local taxes	229,018		-		229,018		167,494		-		167,494			
Investment income	4,316		14,047		18,363		4,013		15,630		19,643			
Other revenues	255,348		31,240		286,588		168,618		-		168,618			
<b>Total Revenues</b>	6,603,838		10,871,139		17,474,977		5,884,271		10,569,438		16,453,709			
Expenses														
General government	1,523,127		-		1,523,127		1,483,872		-		1,483,872			
Public safety	2,396,415		-		2,396,415		2,260,904		-		2,260,904			
Public works	1,235,621		-		1,235,621		1,351,685		-		1,351,685			
Culture and recreation	714,581		-		714,581		681,730		-		681,730			
Interest and fiscal charges	287,657		341,421		629,078		308,171		177,384		485,555			
Water, sewer, & electric			8,981,091		8,981,091		_		8,933,392		8,933,392			
<b>Total Expenses</b>	6,157,401		9,322,512		15,479,913		6,086,362		9,110,776		15,197,138			
Change in Net Position														
Before Transfers	446,437		1,548,627		1,995,064		(202,091)		1,458,662		1,256,571			
before Transfers	110,107		1,040,027		1,775,004		(202,071)		1,450,002		1,200,071			
Transfers	699,352		(699,352)		-		911,278		(911,278)		-			
Total	699,352		(699,352)		-		911,278		(911,278)		-			
Change in Net Position	1,145,789		849,275		1,995,064		709,187		547,384		1,256,571			
Beginning Net Position	10,695,498		13,609,729		24,305,227		9,986,311		13,062,345		23,048,656			
<b>Ending Net Position</b>	\$ 11,841,287	\$	14,459,004	\$	26,300,291	\$	10,695,498	\$	13,609,729	\$	24,305,227			

### MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued September 30, 2014

Graphic presentations of selected data from the summary tables are displayed below to assist in the analysis of the City's activities.

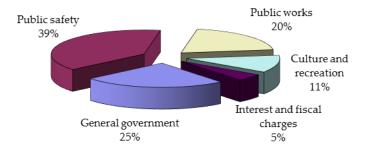
#### Governmental Activities - Revenues



For the year ended September 30, 2014, revenues from governmental activities totaled \$6,603,838. Property tax, sales tax and charges for services are the City's largest revenue sources. Property tax increased by \$321,251 or 13% due to higher property values and an increase in the property tax rate. Sales tax increased \$96,743 or 8% due to an overall increase in the economy and spending within the City limits. Grants and contributions increased by \$145,036 due to grant revenue received from Denton County for the repair and construction of McReynolds road. All other revenues remained relatively stable when compared to the previous year.

This graph shows the governmental function expenses of the City:

#### **Governmental Activities - Expenses**

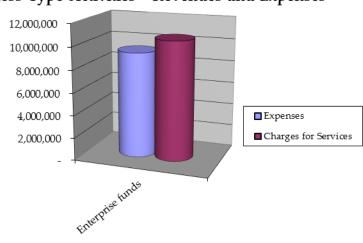


### MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued September 30, 2014

For the year ended September 30, 2014, expenses for governmental activities totaled \$6,157,401. This represents an increase of \$71,039 or 1% from the prior year. The City's largest functional expense is public safety of \$2,396,415 which includes police, fire and EMS services plus depreciation of related capital assets. All expenditures remained relatively consistent with the previous year.

Business-type activities are shown comparing operating costs to revenues generated by related services.

For the year ended September 30, 2014, charges for services by business-type activities totaled \$10,565,602. This is an increase of \$11,794, or less than 1%, from the previous year. Grants increased by \$260,250 due to a CDBG grant project for sanitary sewer improvements.



**Business-Type Activities - Revenues and Expenses** 

Total expenses increased \$211,736 due primarily to an increase in interest expense on bonds and long-term debt. All other expenses remained relatively consistent.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, fund accounting is used to demonstrate and ensure compliance with finance-related legal requirements.

<u>Governmental Funds</u> - The focus of the City's governmental funds is to provide information of near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the City's net resources available for spending at the end of the year.

As of the end of the year the general fund reflected a total fund balance of \$1,236,078. Of this, \$7,513 is restricted for municipal court, \$24,648 is restricted for tourism and \$72,945 is restricted for library improvements. Unassigned fund balance totaled \$1,100,802 as of year end.

### MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued September 30, 2014

There was an increase in governmental fund balance of \$139,442 over the prior year. The increase was primarily related to the increase in property and sales tax previously discussed. The City also had a combination of higher than budgeted revenues and an overall positive budget variance for the year.

<u>Proprietary Funds</u> - The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

There was a total positive budget variance of \$148,320 in the general fund. This is a combination of a positive a revenue variance of \$93,985, a positive expenditure variance of \$91,025, and a negative variance of \$36,690 in other financing sources and uses.

#### **CAPITAL ASSETS**

As of the end of the year, the City's governmental activities funds had invested \$15,020,169 in a variety of capital assets and infrastructure, net of accumulated depreciation. Depreciation is included with the governmental capital assets as required by GASB Statement No. 34. The City's business-type activities funds had invested \$12,430,202 in a variety of capital assets and infrastructure, net of accumulated depreciation.

Major capital asset events during the current year include the following:

- Construction additions to a splash park totaling of \$538,973
- McReynolds road construction in the amount of \$310,300
- Freese sidewalk repair and improvements of \$230,479
- Machinery and equipment additions for the streets department \$530,573
- Jones & Willow Trunk Line construction of \$496,063
- International Digger Truck addition for the electric department of \$190,309

More detailed information about the City's capital assets is presented in note IV. C to the financial statements.

#### **LONG-TERM DEBT**

At the end of the current year, the City had total bonds outstanding of \$14,010,000, notes payable of \$479,210 and capital leases of \$779,105. During the year, the City had principal payments on bonds, notes payable and capital leases of \$1,503,041. During the year, the City entered into new capital lease agreements totaling \$625,309. More detailed information about the City's long-term liabilities is presented in note IV. D to the financial statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
September 30, 2014

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The Mayor and City Council are committed to maintaining and improving the overall wellbeing of the City of Sanger and improving services provided to their public citizens. The City is budgeting for growth in the upcoming year.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the City of Sanger's finances for all those with an interest in the City's finances. Questions concerning this report or requests for additional financial information should be directed to the City Manager at the City of Sanger City Hall at 502 Elm Street, Sanger, Texas 76266.

# FINANCIAL STATEMENTS

# STATEMENT OF NET POSITION September 30, 2014

**Primary Government** 

	<u></u>	nt	
	Governmenta	7 1	T . 1
	Activities	Activities	Total
Assets	ф 1.270.60°	o	Ф 2.027.740
Cash and cash equivalents	\$ 1,379,600		\$ 3,036,740
Investments	410,369		821,221
Restricted cash	1,676,91		8,720,944
Restricted investments	480,910	•	1,060,345
Receivables, net	769,60		2,320,079
Inventory		- 429,331	429,331
Capital assets:			
Non-depreciable	1,323,42		2,459,187
Net depreciable capital assets	13,696,74	_	24,991,184
	15,020,169	9 12,430,202	27,450,371
Total Assets	19,737,57	7 24,101,454	43,839,031
<b>Deferred Outflows of Resources</b>			
Deferred charge on refunding	25,919	9 58,344	84,263
<b>Total Deferred Outflows of Resources</b>	25,919	9 58,344	84,263
Liabilities			
Accounts payable and			
accrued liabilities	418,43	1 840,147	1,258,578
Unearned revenue	34,920		34,920
Deferred rental revenue	9,03		9,034
Accrued interest payable	53,20		107,236
Customer deposits	,	- 351,494	351,494
Noncurrent liabilities:		,	,
Due within one year	880,78	0 852,856	1,733,636
Due in more than one year	6,525,842	2 7,602,263	14,128,105
	7,406,622	2 8,455,119	15,861,741
Total Liabilities	7,922,209	9 9,700,794	17,623,003
Net Position			
Net investment in capital assets	7,753,70	8 8,062,450	15,816,158
Restricted for:			
Debt service	372,96	1 -	372,961
Capital projects	550,11		550,117
Economic development	1,931,04		1,931,041
Other purposes	105,10		105,106
Unrestricted	1,128,35		7,524,908
Total Net Position	\$ 11,841,28		\$ 26,300,291

### STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2014

				]	Progra	m Revenue	s		
			_	Charges for		perating rants and	(	Capital Grants and	
Functions/Programs		Expenses		Services	_	itributions			
Primary Government	-								
<b>Governmental Activities</b>									
General government	\$	1,523,127	\$	856,457	\$	6,634	\$	-	
Public safety		2,396,415		715,887		76,338		281,791	
Public works		1,235,621		-		-		-	
Culture and recreation		714,581		-		-		-	
Interest and fiscal charges		287,657		-		-		-	
<b>Total Governmental Activities</b>		6,157,401		1,572,344		82,972		281,791	
<b>Business-Type Activities</b>									
Water		927,386		1,374,672		-		-	
Sewer		669,601		1,253,143		-		260,250	
Electric		6,581,113		7,937,787		-		-	
Fleet services		101,102		-		-		-	
Utility administration		1,043,310		-		-		-	
<b>Total Business-Type Activities</b>		9,322,512		10,565,602		-		260,250	
<b>Total Primary Government</b>	\$	15,479,913	\$	12,137,946	\$	82,972		542,041	
							-		

#### **General Revenues:**

Taxes

Property taxes

Sales taxes

Franchise and local taxes

Investment income

Other revenues

Gain on sale of assets

Insurance recoveries

#### Transfers

**Total General Revenues and Transfers** 

**Change in Net Position** 

Beginning Net Position

**Ending Net Position** 

Net (Expense) Revenue and Changes in Net Position

	•	Prima	ry Government		_
G	overnmental	Βι	siness-Type		_
	Activities		Activities		Total
				-	
\$	(660,036)	\$	-	\$	(660,036)
	(1,322,399)		-		(1,322,399)
	(1,235,621)		-		(1,235,621)
	(714,581)		-		(714,581)
	(287,657)		-		(287,657)
	(4,220,294)		-		(4,220,294)
	-		447,286		447,286
	-		843,792		843,792
	-		1,356,674		1,356,674
	-		(101,102)		(101,102)
	-		(1,043,310)		(1,043,310)
	-		1,503,340		1,503,340
	(4,220,294)		1,503,340		(2,716,954)
	2,816,275		-		2,816,275
	1,361,774		-		1,361,774
	229,018		-		229,018
	4,316		14,047		18,363
	114,695		31,240		145,935
	21,862		-		21,862
	118,791		-		118,791
	699,352		(699,352)		
	5,366,083		(654,065)		4,712,018
	1,145,789		849,275		1,995,064
	10,695,498		13,609,729		24,305,227
\$	11,841,287	\$	14,459,004	\$	26,300,291

### BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2014

		General		Capital Projects		Nonmajor overnmental	Go	Total vernmental Funds
Assets	ф	700 ((0	¢.	410 001	d.	170.024	æ.	1 270 (02
Cash and cash equivalents	\$	789,668	\$	419,901	\$	170,034	\$	1,379,603
Investments Restricted cash		410,369 35,071		-		1 6/11 9/12		410,369
Restricted investments		•		-		1,641,843		1,676,914
		112,731		166 040		368,185		480,916
Receivables, net		459,377		166,342		143,887		769,606
Due from other funds  Total Assets	\$	1,807,216	\$	586,243	\$	212,500 2,536,449	\$	212,500 4,929,908
10tal 1135ct3	Ψ	1,007,210	Ψ	300,243	Ψ	2,000,447	Ψ	4,727,700
<u>Liabilities</u>								
Accounts payable and								
accrued liabilities	\$	382,287	\$	36,126	\$	18	\$	418,431
Due to other funds		-		-		212,500		212,500
Unearned revenue		34,920		-		-		34,920
Total Liabilities		417,207		36,126		212,518		665,851
<u>Deferred Inflows of Resources</u> Unavailable revenue								
Property taxes		43,237		-		19,929		63,166
EMS revenue		110,694		-		_		110,694
<b>Total Deferred Inflows of Resources</b>		153,931				19,929		173,860
Fund Balances Restricted for:								
Municipal court		7,513		-		-		7,513
Tourism		24,648		_		_		24,648
Library		72,945		_		-		72,945
Debt service		-		_		372,961		372,961
Capital projects		-		550,117		-		550,117
Economic development		_		_		1,931,041		1,931,041
Committed for:								
Employee benefits		30,170		-		-		30,170
Unassigned reported in:								
General fund		1,100,802		-		-		1,100,802
<b>Total Fund Balances</b>		1,236,078		550,117		2,304,002		4,090,197
<b>Total Liabilities and Fund Balances</b>	\$	1,763,979	\$	586,243	\$	2,516,520	\$	4,692,882

# RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION GOVERNMENTAL FUNDS

### September 30, 2014

Fund Balances - Total Governmental Funds	\$	4,090,197
Adjustments for the Statement of Net Position:		
Capital assets used in governmental activities are not current financial		
resources and, therefore, not reported in the governmental funds.		
Capital assets - non-depreciable		1,323,422
Capital assets - net depreciable		13,696,747
Other long-term assets are not available to pay for current-period		
expenditures and, therefore, are deferred in the governmental funds.		
Property tax receivable		63,166
EMS receivable		110,694
Deferred outflows of resources, represent a consumption of net position that		
applies to a future period(s) and is not recognized as an outflow of resources		
(expense/ expenditure) until then.		
Deferred charge on refunding		25,919
Escalating payments for rent income are recorded when received as current		
financial resources in the fund financial statements whereas they are		
deferred and recorded ratably over the life of the lease in the government-wide		
financial statements.		(9,034)
Some liabilities, including bonds payable and deferred charges, are not reported as liabilities in the governmental funds.		
Accrued interest		(53,202)
Bond premium		(76,025)
Non-current liabilities due in one year		(880,780)
Non-current liabilities due in more than one year		(6,449,817)
Net Position of Governmental Activities	\$	11,841,287
THE POSITION OF GOVERNMENTAL PRETVITES	Ψ	11,011,407

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

For the Year Ended September 30, 2014

	General	Capital Projects	onmajor vernmental	Go	Total vernmental Funds
Revenues					
Property tax	\$ 2,072,522	\$ _	\$ 745,007	\$	2,817,529
Sales tax	682,502	-	679,272		1,361,774
Franchise and local taxes	229,018	_	-		229,018
License and permits	85,887	-	-		85,887
Charges for services	770,570	_	-		770,570
Fire and rescue	535,916	-	-		535,916
Contributions and donations	6,634	_	-		6,634
Intergovernmental	76,338	281,791	-		358,129
Fines and forfeitures	178,884	-	1,087		179,971
Investment income	2,681	250	1,385		4,316
Other revenue	 5,528		 93,680		99,208
Total Revenues	4,646,480	282,041	1,520,431		6,448,952
<b>Expenditures</b>	 	 _	 		
Current:					
General government	1,219,171	-	1,153		1,220,324
Police department	1,370,481	-	-		1,370,481
Municipal court	224,283	-	-		224,283
Fire and EMS	802,456	-	-		802,456
Parks and recreation	444,774	-	-		444,774
Public works	627,055	-	-		627,055
Debt service:					
Principal	99,019	-	612,606		711,625
Interest	7,977	-	284,762		292,739
Capital outlay	 675,757	1,225,392	 -		1,901,149
Total Expenditures	5,470,973	1,225,392	898,521		7,594,886
Excess of Revenues Over (Under)					
Expenditures	(824,493)	(943,351)	621,910		(1,145,934)
Other Financing Sources (Uses)					
Transfers in	836,752	437,100	212,500		1,486,352
Transfers (out)	(437,100)	-	(349,900)		(787,000)
Capital lease	435,000	-	-		435,000
Proceeds from sale of capital assets	21,862	-	-		21,862
Insurance recoveries	129,162	-	-		129,162
<b>Total Other Financing Sources (Uses)</b>	985,676	437,100	(137,400)		1,285,376
Net Change in Fund Balances	161,183	(506,251)	484,510		139,442
Beginning fund balances	1,074,895	1,056,368	1,819,492		3,950,755
<b>Ending Fund Balances</b>	\$ 1,236,078	\$ 550,117	\$ 2,304,002	\$	4,090,197

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### For the Year Ended September 30, 2014

Amounts reported for governmental activities in the statement of activities are different because:

different because:	
Net changes in fund balances - total governmental funds	\$ 139,442
Governmental funds report capital outlays as expenditures. However, in the	
statement of activities the cost of those assets is allocated over their estimated	
useful lives and reported as depreciation expense.	
Capital outlay	1,901,757
Capital disposals, net	(10,371)
Depreciation expense	(1,161,805)
Revenues in the statement of activities that do not provide current financial	
resources are not reported as revenues in the funds.	
Property tax receivable	(20,427)
EMS receivable	19,173
Governmental funds recognize escalating rental income as received. However,	
in the statement of activities, the rent is deferred and recognized ratably over the	
term of the lease agreement.	15,487
Some expenses reported in the statement of activities do not require the use of	
current financial resources and, therefore, are not reported as expenditures	
in governmental funds.	
Compensated absences	(19,174)
Accrued interest	1,168
The issuance of long-term debt (e.g., bonds, leases, certificates of obligation)	
provides current financial resources to governmental funds, while the	
repayment of the principal of long-term debt consumes the current financial	
resources of governmental funds. Neither transaction, however, has any	
effect on net position. Also, governmental funds report the effect of issuance	
costs, premiums, discounts, and similar items when they are first issued; whereas,	
these amounts are deferred and amortized in the statement of activities.	
This amount is the net effect of these differences in the treatment of long-term	
debt and related items.	
Amortization of deferred charges on refunding	(3,912)
Amortization of premium	7,826
Debt issued	(435,000)
Principal payments	711,625
Change in Net Position of Governmental Activities	\$ 1,145,789

# STATEMENT OF NET POSITION PROPRIETARY FUND

**September 30, 2014** 

	Water, Sewer & Electric
<u>Assets</u>	
<u>Current Assets</u>	
Cash and cash equivalents	\$ 1,657,137
Investments	410,852
Restricted cash	7,044,030
Restricted investments	579,429
Receivables, net	1,550,473
Inventory	429,331
Total Current Asset	s 11,671,252
Noncurrent Assets	
Capital assets:	
Non-depreciable	1,135,765
Net depreciable capital assets	11,294,437
Total Noncurrent Asset	s 12,430,202
Total Asset	s 24,101,454
Deferred Outflows of Resources	
Deferred charge on refunding	58,344
Total Deferred Outflows of Resource	
Liabilities	
Current Liabilities	
Accounts payable and accrued liabilities	840,147
Accrued interest	54,034
Customer deposits	351,494
Compensated absences-current	71,544
Bonds and capital leases payable-current	781,312
Total Current Liabilitie	s 2,098,531
Noncurrent Liabilities	
Compensated absences	7,949
Bonds and capital leases payable	7,594,314
Total Liabilitie	s 9,700,794
Net Position	
Net investment in capital assets	8,062,450
Unrestricted	6,396,554
Total Net Position	n \$ 14,459,004

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUND

### For the Year Ended September 30, 2014

		ater, Sewer & Electric
<b>Operating Revenues</b>	-	
Charges for services		\$ 10,336,161
Connection fees		50,491
Tap fees		178,950
Other revenue		31,240
	Total Operating Revenues	10,596,842
Operating Expenses		
Salaries and wages		1,577,363
Contracted services		197,793
Utilities		317,835
Materials and supplies		105,904
Water and electric purchases		5,500,970
Repairs and maintenance		406,955
Depreciation		874,271
	<b>Total Operating Expenses</b>	8,981,091
	Operating Income	1,615,751
Nonoperating Revenues (Expenses	<u>s)</u>	
Intergovernmental		260,250
Investment income		14,047
Interest expense	_	(341,421)
	Total Nonoperating Revenues (Expenses)	(67,124)
	Income Before Transfers	1,548,627
Transfers (out)	<u>-</u>	(699,352)
	Change in Net Position	849,275
Begini	ning net position	13,609,729
	Ending Net Position	\$ 14,459,004

### STATEMENT OF CASH FLOWS PROPRIETARY FUND (Page 1 of 2) For the Year Ended September 30, 2014

	Water, Sewer & Electric	
Cash Flows from Operating Activities		_
Receipts from customers	\$	10,531,006
Payments to suppliers and employees		(6,535,623)
Payments to employees		(1,548,514)
Net Cash Provided by Operating Activities		2,446,869
Cash Flows from Capital and Related Financing Activities		
Capital purchases		(899,517)
Capital grant		260,250
Principal paid on debt		(791,416)
Interest paid on debt		(332,049)
Net Cash (Used) by Capital and Related Financing Activities		(1,762,732)
Cash Flows from Investing Activities		
Proceeds from sales and maturities of investments		584,938
Interest on investments		14,047
Net Cash Provided by Investing Activities		598,985
Net Increase (Decrease) in Cash and Cash Equivalents		583,770
Beginning cash and cash equivalents		8,117,397
Ending Cash and Cash Equivalents	\$	8,701,167

### STATEMENT OF CASH FLOWS PROPRIETARY FUND (Page 2 of 2) For the Year Ended September 30, 2014

	Water, Sewer & Electric	
Reconciliation of Operating Income		
to Net Cash Provided by Operating Activities		
Operating Income	\$	1,615,751
Adjustments to reconcile operating		
income to net cash provided:		
Depreciation		874,271
Changes in Operating Assets and Liabilities:		
(Increase) Decrease in:		
Accounts receivable		(83,474)
Inventory		17,638
Increase (Decrease) in:		
Accounts payable and accrued liabilities		(6,166)
Customer deposits		13,891
Compensated absences		14,958
Net Cash Provided by Operating Activities	\$	2,446,869
Schedule of Non-Cash Capital and Related Financing Activities		
Capital lease	\$	190,309

# NOTES TO FINANCIAL STATEMENTS September 30, 2014

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

#### B. Reporting Entity

The City of Sanger, Texas (the "City") was incorporated 1886 and operates under a Council-Manager form of government. The City provides: general government, public safety, public works, culture and recreation, water and sewer operations and electricity operations.

The City is an independent political subdivision of the State of Texas governed by an elected council and a mayor and is considered a primary government. As required by generally accepted accounting principles, these basic financial statements have been prepared based on considerations regarding the potential for inclusion of other entities, organizations, or functions as part of the City's financial reporting entity. The Sanger Industrial Development Corporation ("4A fund") and the Sanger Texas Development Corporation ("4B fund"), although legally separate, are considered part of the reporting entity. No other entities have been included in the City's reporting entity. Additionally, as the City is considered a primary government for financial reporting purposes, its activities are not considered a part of any other governmental or other type of reporting entity.

Considerations regarding the potential for inclusion of other entities, organizations or functions in the City's financial reporting entity are based on criteria prescribed by generally accepted accounting principles. These same criteria are evaluated in considering whether the City is a part of any other governmental or other type of reporting entity. The overriding elements associated with prescribed criteria considered in determining that the City's financial reporting entity status is that of a primary government are that it has a separately elected governing body; it is legally separate; and is fiscally independent of other state and local governments. Additionally prescribed criteria under generally accepted accounting principles include considerations pertaining to organizations for which the primary government is financially accountable, and considerations pertaining to organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

# NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

#### **Blended Component Units**

#### Sanger Industrial Development Corporation (4A)

The Sanger Texas Industrial Development Corporation ("4A fund") is governed by a board of five directors, all of whom are appointed by the City Council of the City of Sanger and any of whom can be removed from office by the City Council at its will. The 4A fund was incorporated in the state of Texas as a non-profit industrial development corporation under Section 4A of the Development Corporation Act of 1979. The purpose of the 4A fund is to promote economic development within the City of Sanger.

#### Sanger Texas Development Corporation (4B)

The Sanger Texas Development Corporation ("4B fund") is governed by a board of seven directors, all of whom are appointed by the City Council at its will. The 4B fund was incorporated in the state of Texas as a nonprofit industrial development corporation under Section 4B of the Development Corporation Act of 1979. The purpose of the 4B fund is to promote economic and community development within the City of Sanger.

#### C. Basis of Presentation Government-Wide and Fund Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds while business-type activities incorporate data from the government's enterprise funds. Separate financial statements are provided for governmental funds and the proprietary funds.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the government's water and transit functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

The fund financial statements provide information about the government's funds, including its blended component units. Separate statements for each fund category—governmental and proprietary are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

The government reports the following major governmental funds:

#### **Governmental Funds**

Governmental funds are those funds through which most governmental functions are typically financed.

#### **General Fund**

The general fund is used to account for all financial transactions not properly includable in other funds. The principal sources of revenues include local property taxes, sales and franchise taxes, licenses and permits, fines and forfeitures, and charges for services. Expenditures include general government, public safety, parks and recreation and public works.

### **Capital Projects Fund**

The capital projects fund is used to account for funds received and expended for the construction and renovation of thoroughfares, arterial streets and drainage improvements in the City and construction, renovation, expansion and major improvement of various City facilities, acquisition of land and other large nonrecurring projects.

#### **Proprietary Fund Types**

Proprietary funds are used to account for activities that are similar to those often found in the private sector. All assets, liabilities, equities, revenues, expenses, and transfers relating to the government's business activities are accounted for through proprietary funds. The measurement focus is on determination of net income, financial position, and cash flows. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues include charges for services. Operating expenses include costs of materials, contracts, personnel, and depreciation. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. Proprietary fund types follow GAAP prescribed by the Governmental Accounting Standards Board (GASB) and all financial Accounting Standards Board's standards issued prior to November 30, 1989. Subsequent to this date, the City accounts for its enterprise funds as presented by GASB. The proprietary fund types used by the City include enterprise funds.

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

The government reports the following major enterprise fund:

#### Water, Sewer, & Electric Fund

This fund is used to account for the provision of water, sewer and electric services to the residents of the City. Activities of the fund include administration, operations and maintenance of the water production and distribution system, water collection and treatment systems, and electric services. The fund also accounts for the accumulation of resources for and the payment of long-term debt. All costs are financed through charges to utility customers.

During the course of operations the government has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

#### D. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied.

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). All other revenue items are considered to be measurable and available only when cash is received by the government.

## E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance

#### 1. Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short term investments with original maturities of three months or less from the date of acquisition. For the purpose of the statement of cash flows, the proprietary fund types consider temporary investments with maturity of three months or less when purchased to be cash equivalents.

In accordance with GASB Statement No. 31, Accounting and Reporting for Certain Investments and External Investment Pools, the City reports all investments at fair value, except for "money market investments" and "2a7-like pools." Money market investments, which are short-term highly liquid debt instruments that may include U.S. Treasury and agency obligations, are reported at amortized costs. Investment positions in external investment

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

pools that are operated in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940, such as TexPool, are reported using the pools' share price.

The City has adopted a written investment policy regarding the investment of its funds as defined in the Public Funds Investment Act, Chapter 2256, of the Texas Governmental Code. In summary, the City is authorized to invest in the following:

Direct obligations of the U.S. Government Fully collateralized certificates of deposit and money market accounts Statewide investment pools

#### 2. Receivables and Interfund Transactions

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either "interfund receivables/payables" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds" in the fund financial statements. If the transactions are between the primary government and its component unit, these receivables and payables are classified as "due to/from component unit/primary government." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds are offset by a fund balance reserve account in the applicable governmental fund to indicate they are not available for appropriation and are not expendable available financial resources.

All trade receivables are shown net of any allowance for uncollectible amounts.

#### 3. Property Taxes

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. Penalties are calculated after February 1 up to the date collected by the government at the rate of 6% for the first month and increased 1% per month up to a total of 12%. Interest is calculated after February 1 at the rate of 1% per month up to the date collected by the government. Under state law, property taxes levied on real property constitute a lien on the real property which cannot be forgiven without specific approval of the State Legislature. The lien expires at the end of twenty years. Taxes levied on personal property can be deemed uncollectible by the City.

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

#### 4. Inventories and Prepaid Items

The costs of governmental fund type inventories are recorded as expenditures when the related liability is incurred, (i.e., the purchase method). The inventories are valued at the lower of cost or market using the first-in/first-out method. Certain payments to vendors reflect costs applicable to future accounting periods (prepaid expenditures) are recognized as expenditures when utilized.

#### 5. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government, as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Interest costs incurred in connection with construction of enterprise fund capital assets are capitalized when the effects of capitalization materially impact the financial statements.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Property, plant, and equipment of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful years.

	Estimated
Asset Description	<b>Useful Life</b>
Vehicles	5-10 years
Furniture and equipment	5 to 10 years
Infrastructure	10-30 years
Water and sewer system	10-30 years
Buildings and improvements	5-40 years

#### 6. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. An example is a deferred charge on refunding reported in the government-wide

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises only under a modified accrual basis of accounting, which qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and EMS revenues. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

### 7. Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

#### 8. Fund Balance Flow Assumptions

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### 9. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The governing council is the highest level of decision-making authority for the government that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The governing body (council) has by resolution authorized the City Manager to assign fund balance. The Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

#### 10. Compensated Absences

The liability for compensated absences reported in the government-wide and proprietary fund statements consist of unpaid, accumulated vacation balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Vested or accumulated vacation leave and compensated leave of government-wide and proprietary funds are recognized as an expense and liability of those funds as the benefits accrue to employees.

It is the City's policy to liquidate compensated absences with future revenues rather than with currently available expendable resources. Accordingly, the City's governmental funds recognize accrued compensated absences when it is paid.

#### 11. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. The long-term debt consists primarily of bonds payable and accrued compensated absences.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements until due. The debt proceeds are reported as other financing sources, net of the applicable premium or discount and payments of principal and interest reported as

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

expenditures. In the governmental fund types, issuance costs, even if withheld from the actual net proceeds received, are reported as debt service expenditures. However, claims and judgments paid from governmental funds are reported as a liability in the fund financial statements only for the portion expected to be financed from expendable available financial resources.

Long-term debt and other obligations, financed by proprietary funds, are reported as liabilities in the appropriate funds. For proprietary fund types, bond premiums, and discounts are deferred and amortized over the life of the bonds using the effective interest method, if material. Bonds payable are reported net of the applicable bond premium or discount. Issuance costs are expensed as incurred in accordance with GASB statement no. 65.

Assets acquired under the terms of capital leases are recorded as liabilities and capitalized in the government-wide financial statements at the present value of net minimum lease payments at inception of the lease. In the year of acquisition, capital lease transactions are recorded as other financing sources and as capital outlay expenditures in the general fund. Lease payments representing both principal and interest are recorded as expenditures in the general fund upon payment with an appropriate reduction of principal recorded in the government-wide financial statements.

#### 12. Estimates

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position.

The governmental fund balance sheet includes reconciliation between *fund balance-total* governmental funds and net position-governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains that long-term liabilities, including bonds, are not due and payable in the current period and, therefore, are not reported in the funds.

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

# B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities.

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental states that, "the issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities."

#### III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental and enterprise funds.

The appropriated budget is prepared by fund, function, and department. The legal level of control is the fund level. No funds can be transferred or added to a budgeted item without Council approval. Appropriations lapse at the end of the year. Several supplemental budget appropriations were made during the year.

#### IV. DETAILED NOTES ON ALL FUNDS

#### A. Deposits and Investments

As of September 30, 2014, the primary government had the following investments:

			Average Maturity
<b>Investment Type</b>	F	air Value	(Years)
Certificates of deposit	\$	1,881,566	0.41
Total fair value	\$	1,881,566	
Portfolio weighted average maturity			0.41

Interest rate risk – In accordance with its investment policy, the City manages its exposure to declines in fair values by limiting the weighted average of maturity not to exceed five years; structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations; monitoring credit ratings of portfolio position to assure compliance with rating requirements imposed by the Public Funds Investment Act; and invest operating funds primarily in short-term securities or similar government investment pools.

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

Credit risk – The City's investment policy limits investments to obligations of the United States, State of Texas, or their agencies and instrumentalities with an investment quality rating of not less than "A" or its equivalent, by a nationally recognized investment rating firm. Other obligations must be unconditionally guaranteed (either express or implied) by the full faith and credit of the United States Government or the issuing U.S. agency and investment pools with an investment quality not less than AAA or AAA-m, or equivalent, by at least one nationally recognized rating service.

Custodial credit risk – deposits In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require that all deposits in financial institutions be insured or fully collateralized by U.S. government obligations or its agencies and instrumentalities or direct obligations of Texas or its agencies and instrumentalities that have a market value of not less than the principal amount of the deposits. As of September 30, 2014, the market values of pledged securities and FDIC exceeded bank balances.

Custodial credit risk – investments For an investment, this is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy requires that it will seek to safekeeping securities at financial institutions, avoiding physical possession. Further, all trades, where applicable, are executed by delivery versus payment to ensure that securities are deposited in the City's safekeeping account prior to the release of funds.

#### B. Receivables

The following comprise receivable balances of the primary government at year end:

			Capital		Nonmajor		Water, Sewer		
	General		Projects		Go	vernmental		& Electric	Total
Property taxes	\$	76,788	\$	-	\$	31,831	\$	-	\$ 108,619
Sales tax		103,535		-		123,201		-	226,736
Franchise & local taxes		35,780		-		-		-	35,780
EMS		316,269		-		-		-	316,269
Accounts		97,366		-		-		1,500,809	1,598,175
Other		74,826		166,342		-		156,759	397,927
Allowance		(245,187)		-		(11,145)		(107,095)	(363,427)
	\$	459,377	\$	166,342	\$	143,887	\$	1,550,473	\$ 2,320,079

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

### C. Capital Assets

A summary of changes in governmental activities capital assets for the year end was as follows:

	Beginning		D	ecreases/	Ending
	Balances	Increases	Recl	assifications	Balances
Capital assets, not being depreciated:					
Land	\$ 906,307	\$ -	\$	-	\$ 906,307
Construction in progress	42,771	1,225,392		(851,048)	417,115
Total capital assets not being depreciated	949,078	1,225,392		(851,048)	1,323,422
Capital assets, being depreciated:					
Infrastructure	10,919,425	43,800		851,048	11,814,273
Buildings and improvements	7,074,483	37,598		(67,184)	7,044,897
Machinery and equipment	2,510,199	594,967		(290,189)	2,814,977
Total capital assets being depreciated	20,504,107	676,365		493,675	21,674,147
Less accumulated depreciation					
Infrastructure	4,509,453	553,897		-	5,063,350
Buildings and improvements	1,040,663	317,800		(58,384)	1,300,079
Machinery and equipment	1,612,481	290,108		(288,618)	1,613,971
Total accumulated depreciation	7,162,597	1,161,805		(347,002)	7,977,400
Net capital assets being depreciated	13,341,510	(485,440)		840,677	13,696,747
Total Capital Assets	\$ 14,290,588	\$ 739,952	\$	(10,371)	\$ 15,020,169

Depreciation was charged to governmental functions as follows:

General government	\$ 74,818
Public safety	95,050
Streets and sanitation	603,318
Fire and rescue	116,452
Culture and recreation	272,167
<b>Total Governmental Activities Depreciation Expense</b>	\$ 1,161,805

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

A summary of changes in business-type activities capital assets for the year end was as follows:

	eginning Balances	Increases	_	ecreases/ assifications	Ending Balances
Capital assets, not being depreciated:		 Increases			<u> </u>
Land	\$ 323,164	\$ -	\$	_	\$ 323,164
Construction in progress	132,305	763,214		(82,918)	812,601
Total capital assets not being depreciated	455,469	763,214		(82,918)	1,135,765
Capital assets, being depreciated:					
Infrastructure	22,458,123	58,100		28,448	22,544,671
Buildings and improvements	860,133	13,524		(8,412)	865,245
Machinery and equipment	1,664,835	254,988		(231,337)	1,688,486
Total capital assets being depreciated	24,983,091	326,612		(211,301)	25,098,402
Less accumulated depreciation					
Infrastructure	11,663,158	695,765		(54,470)	12,304,453
Buildings and improvements	269,043	55,227		(8,412)	315,858
Machinery and equipment	1,291,712	123,279		(231,337)	1,183,654
Total accumulated depreciation	13,223,913	874,271		(294,219)	13,803,965
Net capital assets being depreciated	11,759,178	(547,659)		82,918	11,294,437
Total Capital Assets	\$ 12,214,647	\$ 215,555	\$	-	\$ 12,430,202

Depreciation was charged to business-type activities as follows:

Water	\$ 280,161
Sewer	237,716
Electric	338,542
Other	17,852
<b>Total Business-type Activities Depreciation Expense</b>	\$ 874,271

### D. Long-term Debt

The following is a summary of changes in the City's total governmental long-term liabilities for the year ended. In general, the City uses the debt service fund to liquidate governmental long-term liabilities.

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

	Beginning Balance Additions Reductions		eductions	Ending Balance		Amounts Due within One Year				
Governmental Activities:							•		•	
Bonds, notes and other										
payables:										
General Obligation Bonds	\$	1,331,000	\$	-	\$	(176,000)	\$	1,155,000	\$	182,600
Certificates of Obligation		5,407,800		-		(399,000)		5,008,800		412,700
Less deferred amounts:										
For issuance premiums		83,851		-		(7,826)		76,025		-
		6,822,651		-		(582,826)		6,239,825		595,300
Other liabilities:										
Notes payable		516,816		-		(37,606)		479,210		40,093
Capital leases payable		237,364		435,000		(99,019)		573,345		142,569
Compensated absences		95,068		103,202		(84,028)		114,242		102,818
<b>Total Governmental Activities</b>	\$	7,671,899	\$	538,202	\$	(803,479)	\$	7,406,622	\$	880,780
Long-term liabilities due in mo	re th	an one year					\$	6,525,842		
General Obligation Bonds	\$	1,694,000	\$	-	\$	(224,000)	\$	1,470,000	\$	232,400
Certificates of Obligation	Ψ	6,787,200	Ψ	_	4	(411,000)	4	6,376,200	4	432,300
Less deferred amounts:		0,7 0.7 ,200				(111)000)		0,0.7 0,200		102,000
For issuance premiums		346,162		-		(22,496)		323,666		_
1		8,827,362		-		(657,496)		8,169,866		664,700
Other liabilities:										<del></del> -
Capital leases payable		171,867		190,309		(156,416)		205,760		116,612
Compensated absences		64,535		76,134		(61,176)		79,493		71,544
Total Business-Type Activities	\$	9,063,764	\$	266,443	\$	(875,088)	\$	8,455,119	\$	852,856
Long-term liabilities due in mo	re th	an one year					\$	7,602,263		

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly, are not reported as fund liabilities in the governmental funds. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due.

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

Long-term debt at year end was comprised of the following debt issues:

	Governmental		I	Business -		
				Type		
		Activities		Activities		Total
General Obligation Bonds:						
\$3,495,000 General Obligation Refunding Bond, Series 2012, due in						
installments through 2021, interest at 2% to 3%	\$	1,155,000	\$	1,470,000	\$	2,625,000
Total General Obligation Bonds	\$	1,155,000	\$	1,470,000	\$	2,625,000
Certificates of Obligation:						
\$6,500,000 Certificates of Obligation, Series 2006,						
due in annual installments through 2021, interest at 4% to 5%	\$	1,616,900	\$	1,898,100	\$	3,515,000
\$1,750,000 Certificates of Obligation, Series 2007,						
due in annual installments through 2027, interest at 4.4%		443,700		861,300		1,305,000
\$3,200,000 Certificates of Obligation, Series 2009,						
due in annual installments through 2026, interest at 3% to 4.75%		2,455,000		-		2,455,000
\$4,260,000 Certificates of Obligation, Series 2013,						
due in annual installments through 2033, interest at 2% to 3.7%		493,200		3,616,800		4,110,000
Total Certificates of Obligation	\$	5,008,800	\$	6,376,200	\$	11,385,000
Less deferred amounts:						
	ď	76.025	ď	222 666	ď	200 601
Issuance premium  Total Deferred Amounts	\$	76,025 76,025	\$ \$	323,666	\$	399,691 399,691
Total Deferred Amounts	Ф	70,023	Ф	323,000	Φ	399,091
Notes Payable:						
\$660,000 Notes payable to a financial institution, due in monthly						
installments of \$5,106 through June 2024, including interest at 4.6%	\$	479,210	\$	-	\$	479,210
Total Notes Payable	\$	479,210	\$	_	\$	479,210
Capital Leases Payable:						
\$807,573 Capital lease payable to financial institution, due in annual						
installments of \$104,454 through 2015, interest at 1.77%	\$	-	\$	70,492	\$	70,492
\$340,119 Capital lease payable to financial institution, due in annual						
installments of \$106,996 through 2016, interest at 3.3%		138,345		-		138,345
\$190,309 Capital lease payable to financial institution, due in annual						
installments of \$50,235 through 2017, interest at 2.89%		-		135,268		135,268
\$435,000 Capital lease payable to financial institution, due in annual						
installments of \$51,535 through 2024, interest at 3.346%		435,000				435,000
Total Capital Leases Payable	\$	573,345	\$	205,760	\$	779,105
Compensated Absences		114,242		79,493		193,735
Total Long-term Liabilities	\$	7,406,622	\$	8,455,119	\$	15,861,741
					-	

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

The annual requirements to amortize governmental and business-type activities debt issues outstanding at year ending were as follows:

### **General Obligation Bonds**

Year ending	Governmen			Activities	<b>Business-T</b>	ype A	Activities
September 30,		Principal		Interest	Principal		Interest
2015	\$	182,600	\$	31,614	\$ 232,400	\$	40,236
2016		184,800		27,962	235,200		35,588
2017		154,000		22,418	196,000		28,532
2018		156,200		17,798	198,800		22,652
2019		162,800		13,112	207,200		16,688
2020		169,400		8,228	215,600		10,472
2021		145,200		3,993	184,800		5,082
	\$	1,155,000	\$	125,125	\$ 1,470,000	\$	159,250

### Combination Tax and Revenue Certificates of Obligations

Year ending	Governmental Activities				Business-T	ype A	Activities
September 30,	Principal		Interest		Principal		Interest
2015	\$ 412,700	\$	210,315	\$	432,300	\$	258,053
2016	428,600		194,926		446,400		243,467
2017	447,400		176,803		467,600		225,820
2018	459,900		159,199		480,100		209,883
2019	480,800		140,888		494,200		192,630
2020	499,600		121,729		515,400		174,794
2021	521,100		101,706		533,900		155,364
2022	273,500		79,919		236,500		135,067
2023	286,400		68,258		248,600		127,002
2024	297,000		55,768		253,000		118,527
2025	309,300		42,686		260,700		109,019
2026	323,900		28,194		276,100		97,363
2027	71,800		13,024		288,200		85,021
2028	28,800		9,768		211,200		71,632
2029	30,600		8,400		224,400		61,600
2030	31,800		6,870		233,200		50,380
2031	33,600		5,280		246,400		38,720
2032	35,400		3,600		259,600		26,400
2033	36,600		1,830		268,400		13,420
	\$ 5,008,800	\$	1,429,162	\$	6,376,200	\$	2,394,161

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

General obligation bonds are direct obligations of the City for which its full faith and credit are pledged. Repayment of general obligation bonds are from taxes levied on all taxable property located within the City. The City is not obligated in any manner for special assessment debt.

### Capital Lease

Year ending		Governmental Activities Business-					Type Activities		
September 30,	I	Principal		Interest		Principal	Interest		
2015	\$	142,569	\$	15,962	\$	116,612	\$	9,088	
2016		74,090		14,392		47,452		2,783	
2017		39,606		11,930		41,696		1,411	
2018		40,931		10,604		-		-	
2019		42,301		9,235		-		-	
2020		43,716		7,819		-		-	
2021		45,179		6,357		-		-	
2022		46,690		4,845		-		-	
2023		48,252		3,283		-		-	
2024		50,011		1,668		_			
	\$	573,345	\$	86,095	\$	205,760	\$	13,282	

The City has entered into capital lease agreements. The leased property under capital leases is classified as machinery and equipment with a total capitalized cost of approximately \$1,773,001 as of year end.

#### Note Payable

Year ending	<b>Governmental Activities</b>				
September 30,		Principal	Interest		
2015	\$	40,093	\$	21,174	
2016		41,977		19,290	
2017		43,949		17,318	
2018		46,014		15,253	
2019		48,176		13,091	
2020		50,439		10,828	
2021		52,809		8,458	
2022		55,290		5,977	
2023		57,887		3,380	
2024		42,576		4,063	
	\$	479,210	\$	118,832	

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

#### E. Conduit Debt

The City issued notes payable totaling \$230,461,407 for the purpose of assisting with financing needed by not-for-profit organizations to promote their cause. Final maturities on notes payable range from March 2017 through December 2041. The notes are secured by various assets of the borrower.

The City has no liability for the notes payable in the event of default by the borrowers. Accordingly, the bonds are not reported as liabilities in the City's financial statements.

### F. Deferred Charge on Refunding

A deferred charge resulting from the issuance of the 2012 general obligation refunding bonds has been recorded as a deferred outflow of resources and is being amortized to interest expense over the term of the refunded debt. Current year balances for governmental and business-type activities totaled \$25,919 and \$58,344, respectively. Current year amortization expense for governmental and business-type activities totaled \$3,912 and \$8,807, respectively.

#### G. Interfund Transactions

The compositions of interfund balances as of year end were as follows:

Funds	 Oue from	 Due to
Debt Service:	 	
4B Fund	\$ 212,500	\$ -
4B Fund		
Debt Service	-	212,500
	\$ 212,500	\$ 212,500

Amounts recorded as "due to/from" are considered to be temporary loans and will be repaid during the following year.

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

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				N	Nonmajor	
<b>Transfer out:</b>	General	Cap	ital Projects	Go	vernmental	Total
General	\$ -	\$	437,100	\$	-	\$ 437,100
Nonmajor Governmental	137,400		-		212,500	349,900
Water, Sewer & Electric	699,352		-		-	699,352
	\$ 836,752	\$	437,100	\$	212,500	\$ 1,486,352

Amounts transferred between funds relate to amounts collected, various capital expenditures, annual funding, and debt payments.

#### H. Fund Equity

The City records restricted net position on amounts with externally imposed restrictions (e.g., through debt covenants or by grantors) or restrictions imposed by law through constitutional provisions or enabling legislation. Total restricted net position for the primary government was \$2,959,225. Of which, \$32,161 is restricted by enabling legislation.

#### V. OTHER INFORMATION

#### A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets, errors and omissions; and natural disasters for which the City participates along with 2,617 other entities in the Texas Municipal League's Intergovernmental Risk Pools. The Pool purchases commercial insurance at group rates for participants in the Pool. The City has no additional risk or responsibility to the Pool outside of the payment of insurance premiums. The City has not significantly reduced insurance coverage or had settlements which exceeded coverage amounts for the past three years.

### **B.** Contingent Liabilities

Amounts received or receivable from granting agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amounts of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends, including frequency and amount of payouts, and other economic and social factors.

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

### C. Construction commitments

The government has active construction projects as of September 30, 2014. The projects include street construction and improvements, sewer plant and the construction of additional water lines and repairs. At year end the government's commitments with contractors are as follows:

		R	Remaining
Project	Vendor	Co	mmitment
Sewer Line 15" Chapman to Belz	Pacheco Koch	\$	16,642
West Side I35 WL Ext-Chapman to Belz	Pacheco Koch		1,694
Sewer Line 18" South of Utility	Pacheco Koch		34,668
Sewer Line 15" Utility to Lois	Pacheco Koch		32,278
Sewer Line 12" Lois to View	Pacheco Koch		19,780
WL Lois to View	Pacheco Koch	23,416	
	Total Water/WW Lines		128,478
McReynolds Road	Pacheco Koch		127,619
New Sewer Plant	Alan Plummer		867,777
Server Consolidation	Austin Lane		26,063
Jones & Willow Truck Line - CDBG	Teague Nall & Perkins		9,637
Jones & Willow Truck Line - CDBG	Grantworks		2,950
	Total CDBG		1,034,046
	Total	\$	1,162,523

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

#### D. Rental Income

On March 1, 2012, the City entered into a non-cancelable lease agreement with a corporation of which a city council member is a principal member of management. The leased property is owned by the 4A Fund and has a cost \$1,083,797 with accumulated depreciation of \$176,425 as of September 30, 2014. The lease provides for a base rent and an adjustment each year related to excess operating expenses (if any) incurred annually.

During the year ended September 30, 2014, the City received \$78,667 in rental revenue. Minimum future rentals on non-cancelable tenant operating leases at September 30, 2014 are \$45,889. This represents the total rentals for the 2015 fiscal year, which is the final year of the lease agreement.

#### E. Arbitrage

The Tax Reform Act of 1986 instituted certain arbitrage consisting of complex regulations with respect to issuance of tax-exempt bonds after August 31, 1986. Arbitrage regulations deal with the investment of tax-exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if applicable rebates are not reported and paid to the Internal Revenue Service at least every five years for applicable bond issues. Accordingly, there is the risk that if such calculations are not performed correctly, a substantial liability to the City could result. The City does anticipate that it will have an arbitrage liability and performs annual calculations to estimate this potential liability. The City will also engage an arbitrage consultant to perform the calculations in accordance with Internal Revenue Service's rules and regulations if indicated.

#### F. Pension Plans

### 1. Texas Municipal Retirement Systems

#### Plan Description

The City provides pension benefits for all of its eligible employees through a non-traditional, joint contributory, hybrid defined benefit plan in the state-wide Texas Municipal Retirement System (TMRS), an agent multiple-employer public employee retirement system. The plan provisions that have been adopted by the City are within the options available in the governing state statutes of TMRS.

TMRS issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information (RSI) for TMRS; the report also provides detailed explanations of the contributions, benefits and actuarial methods and assumptions used by the System. This report may be obtained by writing to TMRS, P.O. Box

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

149153, Austin, TX 78714-9153 or by calling 800-924-8677; in addition, the report is available on TMRS' website at <a href="https://www.TMRS.com">www.TMRS.com</a>.

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions for the City were as follows:

	Plan Year 2013	Plan Year 2014
Employee deposit rate	6.0%	6.0%
Matching ratio (city to	2 to 1	2 to 1
employee)		
Years required for vesting	5	5
Service retirement eligibility		
(expressed as age / years of	60/5, 0/20	60/5, 0/20
service)		
Updated service credit	100% Repeating Transfers	100% Repeating Transfers
Annuity increase (to retirees)	0% of CPI	0% of CPI

### **Contributions**

Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Projected Unit Credit actuarial cost method. This rate consists of the normal cost contribution rate and the prior service cost contribution rate, which is calculated to be a level percent of payroll from year to year. The normal cost contribution rate finances the portion of an active member's projected benefit allocated annually; the prior service contribution rate amortizes the unfunded (overfunded) actuarial liability (asset) over the applicable period for that city. Both the normal cost and prior service contribution rates include recognition of the projected impact of annually repeating benefits, such as Updated Service Credits and Annuity Increases.

The City contributes to the TMRS Plan at an actuarially determined rate. Both the employees and the City make contributions monthly. Since the City needs to know its contribution rate in advance for budgetary purposes, there is a one-year delay between the actuarial valuation that serves as the basis for the rate and the calendar year when the rate goes into effect. The annual pension cost and net pension obligation/ (asset) are as follows:

### **Three-Year Contribution Information**

	 2014	 2013	 2012
Annual Pension Cost (ARC)	\$ 210,201	\$ 196,672	\$ 191,163
Actual Contributions Made	\$ 210,201	\$ 196,672	\$ 191,163
Percentage of APC Contributed	100%	100%	100%
Net Pension Obligation/Asset	_	 _	 _
NPO at the End of Period	\$ =	\$ 	\$ _

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

The required contribution rates for fiscal year 2014 were determined as part of the December 31, 2011 and 2012 actuarial valuations. Additional information as of the latest actuarial valuation, December 31, 2013, also follows:

Valuation Date	<u>12/31/2011</u>	12/31/2012	12/31/2013
Actuarial Cost Method	Projected Unit	Projected Unit	Entry Age
	Credit	Credit	Normal
Amortization Method	Level Percent of	Level Percent of	Level Percent of
	Payroll	Payroll	Payroll
GASB 25 Equivalent Single	21.8 years; closed	21.1 years; closed	30 years; closed
Amortization Period	period	period	period
Amortization Period for new	25 years	25 years	25 years
Gains/Losses			
Asset Valuation Method	10-year Smoothed	10-year Smoothed	10-year Smoothed
	Market	Market	Market
Actuarial Assumptions:			
Investment Rate of Return *	7.0%	7.0%	7.0%
Projected Salary Increases *	Varies by age and	Varies by age and	Varies by age and
	service	service	service
* Includes Inflation at	3.00%	3.00%	3.00%
Cost-of-Living Adjustments	0.0%	0.0%	0.0%

The funded status as of December 31, 2013, the most recent actuarial valuation date, is as follows:

Actuarial Valuation Date		12/31/2013
Actuarial Value of Assets	\$	5,783,587
Actuarial Accrued Liability	\$	6,740,172
Percentage Funded		85.8%
Annual Covered Payroll	\$	2,928,323
Unfunded Actuarial Accrued Liability	7\$	(956,585)
(UAAL) % of Covered Payroll		(32.7)%

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

Actuarial calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each valuation, and reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

value of assets. The schedule of funding progress, presented as Required Supplementary Information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability of benefits.

### Supplemental Death Benefits Plan

The City also participates in the cost sharing multiple-employer defined benefit group-term life insurance plan operated by the Texas Municipal Retirement System (TMRS) known as the Supplemental Death Benefits Fund (SDBF). The City elected, by ordinance, to provide group-term life insurance coverage to both current and retired employees. The City may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before November 1 of any year to be effective the following January 1.

The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings, for the 12-month period preceding the month of death); retired employees are insured for \$7,500; this coverage is an "other postemployment benefit," or OPEB.

The City contributes to the SDBF at a contractually required rate as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year; the intent is not to prefund retiree term life insurance during employees' entire careers.

The City's retiree contribution rates to the TMRS SDBF for the years ended 2013, 2012 and 2011 are as follows:

	Annual	Actual	
	Required	Contribution	Percentage of
Plan/	Contribution	Made	ARC
Calendar Year	(Rate)	(Rate)	Contributed
2012	0.01%	0.01%	100.0%
2013	0.01%	0.01%	100.0%
2014	0.01%	0.01%	100.0%

The City's contributions to the TMRS SDBF for the years ended 2014, 2013 and 2012 were \$306, \$293 and \$263, respectively, which equaled the required contributions each year.

## NOTES TO FINANCIAL STATEMENTS, Continued September 30, 2014

### G. Restatement

The City has restated beginning net position within governmental activities, business-type activities, and water/sewer/electric funds due to a change in the amortization of bond discounts and premiums. The restatement of beginning net position is as follows:

	 overnmental Activities		
Prior year ending net position			
as reported	\$ 10,725,976		
Change in bond discount and premium amortization	 (30,478)		
Restated beginning net position	\$ 10,695,498		
	siness-Type Activities	Wa	nter, Sewer & Electric
Prior year ending net position			
as reported	\$ 13,641,820	\$	13,641,820
Change in bond discount and premium amortization	 (32,091)		(32,091)
Restated beginning net position	\$ 13,609,729	\$	13,609,729

### **H.** Subsequent Events

There were no material subsequent events through February 26, 2015, the date the financial statements were issued.

REQUIRED	SUPPLEMI	E <b>NTARY I</b> I	NFORMAT	ION

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## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL- GENERAL FUND

For the Year Ended September 30, 2014

Variance with

						al Budget		
	Original				P	ositive		
	Budget	Final Budget		Actual		(Negative)		
Revenues								
Property tax	\$ 2,085,500	\$	2,085,500	\$ 2,072,522	\$	(12,978)		
Sales tax	653,000		653,000	682,502		29,502		
Franchise and local taxes	184,600		184,600	229,018		44,418		
License and permits	107,900		107,900	85,887		(22,013)		
Charges for services	808,000		808,000	770,570		(37,430)		
Fire and rescue	460,000		460,000	535,916		75,916		
Contributions and donations	-		-	6,634		6,634		
Intergovernmental	36,000		85,995	76,338		(9,657)		
Fines and forfeitures	165,000		165,000	178,884		13,884		
Investment income	2,500		2,500	2,681		181		
Other revenue	-		-	5,528		5,528		
<b>Total Revenues</b>	4,502,500		4,552,495	4,646,480		93,985		
<b>Expenditures</b>				 				
Current:								
General government	1,236,719		1,223,948	1,219,171		4,777		
Police department	1,307,651		1,375,173	1,370,481		4,692		
Municipal court	213,384		224,693	224,283		410		
Fire and EMS	841,652		814,810	802,456		12,354		
Parks and recreation	575,383		493,974	444,774		49,200		
Public works	912,421		631,766	627,055		4,711		
Debt service:								
Principal	99,020		99,020	99,019		1		
Interest	7,980		7,980	7,977		3		
Capital outlay	161,650		690,634	675,757		14,877		
<b>Total Expenditures</b>	5,355,860		5,561,998	5,470,973		91,025		
Revenues Over (Under)								
Expenditures	 (853,360)		(1,009,503)	 (824,493)		185,010		
Other Financing Sources (Uses)								
Transfers in	873,400		873,400	836,752		(36,648)		
Transfers (out)	-		(387,100)	(437,100)		(50,000)		
Capital lease	-		435,000	435,000		-		
Proceeds from sale of capital assets	-		-	21,862		21,862		
Insurance recoveries	-		101,066	129,162		28,096		
<b>Total Other Financing Sources</b>	 873,400		1,022,366	 985,676		(36,690)		
Net Change in Fund Balance	\$ 20,040	\$	12,863	161,183	\$	148,320		
Beginning fund balance				1,074,895				
Ending Fund Balance				\$ 1,236,078				

Notes to Required Supplementary Information

<sup>1.</sup> Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).

### SCHEDULE OF FUNDING PROGRESS-TEXAS MUNICIPAL RETIREMENT SYSTEM

The City's annual covered payroll and pension costs are actuarially valued on a calendar year basis. Because the City makes all the annually required contributions, no net pension obligation (NPO) exists. The information presented below represents the City's Schedule of Funding Progress.

Actuarial Valuation Date		12/31/2013		12/31/2012		12/31/2011
Actuarial Value of Assets	\$	5,783,587	\$	5,179,812	\$	4,691,607
Actuarial Accrued Liability	\$	6,740,172	\$	5,465,145	\$	5,122,534
Percentage Funded		85.8%		94.8%		91.6%
Unfunded Actuarial						
Accrued Liability	\$	956,585	\$	285,333	\$	430,927
Annual Covered Payroll	\$	2,928,323	\$	2,626,335	\$	2,662,684
Unfunded Actuarial Accrued Liability						
(UAAL) % of Covered Payroll		32.7%		10.9%		16.2%
Net Pension Obligation (NPO)						
at the Beginning of Period	\$	-	\$	-	\$	-
Annual Req. Contrib. (ARC)	\$	210,201	\$	196,672	\$	191,163
Contributions Made	\$	210,201	\$	196,672	\$	191,163
NPO at the End of Period	\$	-	\$	-	\$	-
141 O at the End of Teriod	Ψ		Ф		φ	

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS September 30, 2014

	Do	bt Service		4A Fund		4B Fund		Total Nonmajor vernmental
Assets		bt service		4A Fullu		+D Fullu	Gu	verimentar
Cash and cash equivalents	\$	103,024	\$	52,367	\$	14,643	\$	170,034
Restricted cash	Ψ	56,680	4	1,028,976	4	556,187	Ψ	1,641,843
Restricted investments		-		93,765		274,420		368,185
Receivables, net		20,686		71,434		51,767		143,887
Due from other funds		212,500		,		-		212,500
Total Assets	\$	392,890	\$	1,246,542	\$	897,017	\$	2,536,449
<u>Liabilities</u>								
Accounts payable and								
accrued liabilities	\$	-	\$	18	\$	-	\$	18
Due to other funds		-		-		212,500		212,500
Total Liabilities		-		18		212,500		212,518
Deferred Inflows of Resources								
Unavailable revenue								
Property taxes		19,929		-		_		19,929
<b>Total Deferred Inflows of Resources</b>		19,929		-		-		19,929
Fund Balances								
Restricted for:								
Debt service		372,961		-		-		372,961
Economic development		-		1,246,524		684,517		1,931,041
<b>Total Fund Balances</b>		372,961		1,246,524		684,517		2,304,002
<b>Total Liabilities and Fund Balances</b>	\$	392,890	\$	1,246,542	\$	897,017	\$	2,536,449

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended September 30, 2014

							Total
						N	Ionmajor
	D	ebt Service		4A Fund	4B Fund	Go	vernmental
Revenues			·				
Property tax	\$	745,007	\$	-	\$ -	\$	745,007
Sales tax		-		339,636	339,636		679,272
Fines and forfeitures		-		1,087	-		1,087
Investment income		113		-	1,272		1,385
Other revenue		13		88,667	5,000		93,680
<b>Total Revenues</b>		745,133		429,390	345,908		1,520,431
Expenditures		_		_	_		
Current:							
General government		1,135		18	-		1,153
Debt service:							
Principal		575,000		37,606	-		612,606
Interest		261,101		23,661	-		284,762
<b>Total Expenditures</b>		837,236		61,285			898,521
<b>Excess of Revenues Over (Under)</b>		_		_	_		_
Expenditures		(92,103)		368,105	 345,908		621,910
Other Financing Sources (Uses)							
Transfers in		212,500		-	-		212,500
Transfers (out)		(107,000)		(15,200)	(227,700)		(349,900)
<b>Total Other Financing Sources</b>							
(Uses)		105,500		(15,200)	 (227,700)		(137,400)
Net Change in Fund Balances		13,397		352,905	118,208		484,510
Beginning fund balances		359,564		893,619	566,309		1,819,492
<b>Ending Fund Balances</b>	\$	372,961	\$	1,246,524	\$ 684,517	\$	2,304,002

## COMBINING SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION

### PROPRIETARY FUNDS - BY DEPARTMENT

For the Year Ended September 30, 2014

	Water	Sewer	Electric	Fle	et Services
Operating Revenues					
Charges for services	\$ 1,294,722	\$ 1,154,143	\$ 7,887,296	\$	-
Connection fees	-	-	50,491		-
Tap fees	79,950	99,000	-		-
Other revenue	-	-	-		-
<b>Total Operating Revenues</b>	1,374,672	1,253,143	7,937,787		-
Operating Expenses					
Salaries and wages	286,529	145,542	529,171		74,420
Contracted services	12,669	28,739	43,178		4,121
Utilities	126,025	163,590	9,386		7,796
Materials and supplies	22,705	15,254	40,892		6,930
Water and electric purchases	53,243	· <u>-</u>	5,447,727		-
Repairs and maintenance	146,054	78,760	172,217		6,623
Depreciation	280,161	237,716	338,542		1,212
<b>Total Operating Expenses</b>	927,386	669,601	6,581,113		101,102
Operating Income	 447,286	 583,542	 1,356,674		(101,102)
Nonoperating Revenues (Expenses)					
Intergovernmental	-	260,250	-		-
Investment income	-	-	-		-
Interest expense	-	-	-		-
Nonoperating Revenues (Expenses)	-	260,250	-		-
Income Before Transfers	447,286	843,792	1,356,674		(101,102)
Transfers (out)			(393,352)		
Change in Net Position	\$ 447,286	\$ 843,792	\$ 963,322	\$	(101,102)

Administration	Total
\$ -	\$ 10,336,161
-	50,491
-	178,950
31,240	31,240
31,240	10,596,842
E 44 E 04	1 555 040
541,701	1,577,363
109,086	197,793
11,038	317,835
20,123	105,904
-	5,500,970
3,301	406,955
16,640	874,271
701,889	8,981,091
(670,649)	1,615,751
-	260,250
14,047	14,047
(341,421)	(341,421)
(327,374)	(67,124)
(998,023)	1,548,627
(306,000)	(699,352)
\$ (1,304,023)	\$ 849,275

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